

## Examine the role of Protection unit in reducing corruption in the bureaucracy Iran

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**Abstract:** Today's organizations are under a big pressure since they are affected by factors such as increased global competition, rapid changes, the need for quality and after sales service, and existing limited resources, so if an organization wants to be a leader in his business affairs and economy and do not fall behind the competition, it must have qualified, creative and motivated manpower. Administrative system, in particular human capital has a crucial role in country's development and It can accelerate the development process of the country's in the terms of justice system and provide a healthy, clean and agile system, health administration, however is an ideal in administrative system which its optimal point requires a value system. We must get to the point that people have confidence in the administration system and this administrative system should be entirely to the service of the people. Our supposition is that the optimal and appropriate performance of the Protection Units will has a remarkably effect on the optimal performance of executive systems.

**Key words:** Administrative corruption; Protection Unit; Administrative integrity

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### 1. Introduction

The term of "administrative corruption" that is used against of "administrative integrity", is a long time which has been under the attention of various scholars and the thinkers. The most common dimension of definition about corruption of public officials can be known as "bribery" and "abuse of professional positions for private gain". The consequences of administrative corruption emerges in the form of problems and anomalies such as "abuse of job opportunities" "Bribery", "robbery", "fraud", "party games", "injustice", "blackmailing", "create dissatisfaction for the client", "theft of property and assets of the organization", "confidential information sales of organization to the others", "disclosure of confidential information" and so on as individual, group and as organizational method. There are a variety of factors and areas which can be the cause for the creation, expansion and promote of administrative corruption potentially and actually (Afzali, 2011). Protection Unit is responsible for coping and preventing the spread of this problem in institutions, organizations and agencies. We believe that if the appropriate Protection Unit which is appropriate in every aspects for the organizations and agencies of the country (three branches) is governing and it treats in a resolute and decisive way with administrative violations the problem of the administrative violation and corruption will begin to decline and finally, after the realization and improvement of administrative integrity of institutions,

organizations and agencies, we will see the increasing development and progress of the country. Let me add that the administration system of Iran has a pressing need for modification and improvement of its supervision unit especially the Protection Unit and security guards from the regulations and guidelines as well as the way of selection and using forces. In fact, if Protection Unit is not healthy and effective, in the despite of the good intentions of policy makers what realizes in practice may be in conflict with the goals and policies.

### 2. Administrative corruption

Wherever font is specified, Cambria may be used. If it is available on your word processor, please use the font closest in appearance to Cambria. Avoid using bit-mapped fonts. True Type 1 or Open Type fonts are required. Please embed all fonts, in particular symbol fonts, as well, for math, etc.

Corruption applies to any act or omission which is done by any natural or legal person in an individual, group or organization form which has been done deliberately and with the intention of obtaining any benefit or direct or indirect privilege for himself or another, in violation of state laws and regulations; or to be injurious for property, interests, resources, or the public health and safety or a group of people, e.g., bribery, embezzlement, conspiracy, abuse of authority or official, political position, facilities or information, illegal received and paid payment from public resources and diversion of these sources towards the allocation of resources illegally, counterfeit, damaged or hiding recent financial and administrative records (promotion Act

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of health of administrative system and confront with corruption)."World Bank" and "International Transparency Organization" know the corruption the abuse of governmental authority (public authority) to gain personal benefits (private) (Shafizadeh, 2010).

### **3. Macro and micro corruption**

Corruption occurs at two levels: the macro level and micro level. Corruption at the macro level is concerned greater to the political elite, senior executives and senior government officials. Another interpretation of this corruption is the corruption of "the top levels with white collar". This type of corruption occurs in the "import", "auction", "tender", "foreign and domestic macro purchases", "affairs related to the sale of the underground resources" and "major development projects". Similarly, the micro-level corruption is known to the "Blue Collar" corruption which is as follows: the exchanges, trades-off by corrupt officials at the lower level and are in direct contact with the client. "Public bribe", "illegal payment" and the like can be mentioned in this type of corruption. This type of corruption is associated more with the private sector and the public Level of society (Rabie, 2004).

The role of political and macroeconomic factors in the creation of corruption is very important. Many believe that corruption can be discussed more in the government, both at the macro level (between high-ranking government officials, including ministers) and the micro level (the low-level employees such as police and customs officials). However, the level of corruption at macro level is quite different with corruption at the micro level. Criminals with "white collar" are the owners of gold and force and however they bring in the irrecoverable loss to the body of society, they are prosecuted and punished less by social justice. By having "the power of justification", "support" or "possibility of escape", this group is essentially immune from prosecution. It is obvious that there is no possibility of controlling macro corruption without controlling micro corruption. Corruption in the middle and lower ranks of the office system depend a large extent on the amount of corruption in the top ranking of system i.e. the policy makers and senior staff. When some part of administration is corrupted, from one hand it requires the help of middle financial managers in order to achieve to corrupted earnings, on the other hand, it needs to weaken the audit and regulatory institutions, such as the press, the judicial system and inspection organizations. In a corrupted political environment, mid-level officials who are corrupt, they have less to worry about detecting crime and punishment because conspiracy is often created among high-ranking officials and middle managers to ignore it mutually. This event makes the combat with the corruption difficult (Abbaszadegan, 2004; Rafie Poor, 2009; Ahmedabad, 2010).

### **4. Prepare your paper before styling**

In a survey was done by the inspection organization of entire country (2007) which has surveyed and studied 1187 reports, the following reasons have been known as the main reasons for emergence of corruption in organization sector in Iran:

1. Weakness and the mismanagement.
2. Poor education or the lack of effective and efficient educational system.
3. Self-centered of individuals.
4. Inefficient monitor and control.
5. Lower incomes of individuals.
6. Existing of notes desertion of law.

### **5. Institutions fighting with the corruption in the country:**

#### **5.1. Supervisory agencies affiliated to the Executive**

1. Ministry of Information (Securities)
2. Management and Planning Organization.
3. The Ministry of Economic Affairs and Finance.

#### **5.2. Supervisory agencies affiliated to the judiciary**

1. Inspection Organization of the entire country.
2. Administrative Court of Justice.
3. The Supreme Court.
- 4 Court of judges.

#### **5.3. Supervisory agencies affiliated to the Legislature**

1. Supreme Audit Court.
2. The Commission Article 90 of Constitution Law
3. The Board of Investigation and the Matching of Approvals of Government with the General Regulations and the Provisions

### **6. Protection**

Protection Unit" is the most important and most basic unit of monitoring to prevent fraud and corruption in any organization, agency or institution, the entire protection of the organizations, institutions is under the General Department of the protection and this General Department is the follower of the ministry of information. Official System of Protection Units is based on Single Article Act on 02 May 1989 of expediency Council with specific objectives and organizational structure which is as the best administrative and supervisory organization and it is the clear example and including the scope of the rules and mentioned principles and in the terms of the characteristics, duties and organizational position it is as a subset of the organization which takes the serious responsibility associated with a healthy work environment and control the quality and quantity of staff, review and verify financial administrative

violations, protection of facilities and sites and documents directly or indirectly and impalpably.

As the awoken eye of the organization, the Protection Unit can be considered a good consulter for managers according to the dominance of information it has. The main task of protection is the health care of organization, since any organization requires the internal and external health to achieve its goals. Since the health of any organization is always at risk of infection and internal and infiltrator threats, we require with great accurate for health maintenance and prevention of infection system; at first, it prevents the penetration of the pest into the system secondly; it prepares the arrangement for timely treatment of organization's health with the diagnosis and identifying of internal pest (Madaniyan, 2011).

According to the Parliament approved law, among the functions which are taken on the shoulder of Protection Units, it can be referred to the issues such as detection and report the potential violation and provide safeguard advice to the management, authentication of people's qualification responsible for the jobs and responsibilities, effort to find establishment of meritocracy principle with the focus on identifying and introduction of committed staff and specialists, training and attention by the authorities of the management and their under control staffs. Besides, the physical protection, development of guidelines for the protection and constant monitoring of the implementation of the mentioned plans is considered the other task of this supervisory unit. The framework of Protection Unit activities is around the areas of operational activities and personnel protection, physical protection, monitoring the consumption, the protection of computer information, top supervision to prevent fraud and to inform senior management and participation in decision-making and informed decision-making by informing senior managers accurately and rigorously.

## 7. Protection roles

1. The role of warning (notification).
2. The role of modifiers (warning).
3. The role of the separator from the system (fired).

Since the health of any organization is always at risk of infection and internal threats and intrusions, to maintain the health and prevention of contamination, we require a system that prevents the penetration of pests into the system and it provides timely treatment and health of the organization by diagnosis and knowledge of internal pest. The issue of awareness and monitor the performance of staff is the effective tools to prevent protection violations which is possibly with the cooperation of each organization's Protection Unit who are responsible to maintain the sanctity of the organization and the preservation of staff. The main task of safeguarding is somehow similar to the health institutions since this institution at first make attempts to prevent any infection and disease and in

the next step treat every person who might have contaminated and finally if these two ways are not effective cut that person as a dead and decayed member of the body and throw him away, this is the same role which Protection Units plays in the organizations. Protection Units in every organization or institution tries to inform the staffs of the organization over the traps and ambushes on laid on their way and make them aware in different ways by prediction of the type of crime and violation which may have occur in that organization.

## 8. The performance of the protection unit in Iran's administrative system

Unfortunately, according to the available evidence and data, as well as the statistics of national and international organizations such as International Transparency, the status of corruption in our country which has an Islamic Governing is deplorable and unfortunate and it suggests that the Protection Units of administrative system in our country does not have an appropriate and suitable condition. You must accept the fact that the spread of the phenomenon of corruption in our country and in every institution and organization in micro corruption (Blue Collar) is rooted in improper structure and function of related Protection Units. The Protection Units is the first Unit for prevention of corruption in any administrative office of our Country's administrative system which their duty is to protect all of the administrative system of the country against the threat of pollution. If there were healthy, strong, independent, and regulated Protection Units in all of the administrative system in the country, consequently we have never seen the administrative corruption in administrative system of the country. It should not ignore the weak role of the courts in dealing with offenders and punish corrupt administrative. The existing. Figures and statistics in the relation with administrative corruption indicate there are complicated defects and disadvantages the relationship structure and function of Protection Units. Unfortunately, whether or not it must be admitted that the persistence and spread of corruption in the administrative system of the country indicates that:

1. Either the Protection Unit of our country's administrative system does not have enough power, authority and training;
2. Or the Protection Unit of our country's administrative system are really negligence and less work;

Or corruption is penetrated in Protection Unit and its most forces; nevertheless, it is unlikely that all of the above have been gathered together in a Unit as well. From our point of view the reason of the persistence and spread of corruption in the administrative system of our country is the poor structure and lack of independency of Protection Units, which more than anything else, causes that it does not have the sufficient power and authority in confronting and prevention of corruption. In fact, the

main reason lone riding of corruption in administrative system of the country is the lack of governing and independence of the entire Office of Protection. Let me add that there are a few departments and agencies that the corruption is not penetrated into them or the corruption is occurred in low lever or in hidden way due to the decisiveness and low orientation which their Protection Unit owns. We never try to undermine all the capabilities of the Protection Units and their forces. The most important of our discussion is that the institutional structure of Protection Units is developed and determined based on mistakes and nonsystematic. The independence and freedom is taken away from the Protection Unit so such a Protection Organization of Administrative system of country cannot inhibit the administrative corruption, and its major cause is the variety of bribe, including relative or marriage bribe, position's bribe, bribe gains from trade associations and others. Development is not possible with this extent of corruption in the executive body of the country. By the contamination of this large group, although they a small part of the total population, they make up the bulk of executive power, by the current framework, controlling and accounting, trial and refunding the public properties will not be possible. So, the new plan should be established till the entire Protection Unit will not be contaminated. The new plan is the invitation of whole society to challenge with his the scourge of anti-development phenomenon.

#### **9. To review and modify the structure and function of Protection Unit**

The investigation of Protection Units in organizations is in fact considered the investigation and review of one parameter of two totals, it is obvious that the micro functions is not separated of the macro functions of any organizations, further the component under investigation in this condition also belongs to a special institution and out of the related organization. Unfortunately, this dual belonging increases the outbreak and spread of corruption in our country up to now. The exiting of such dual and complicated systems requires the emergence of deep changes in the structure, plan and function of Protection Units and consequently the identity of information system will be changed. Protection with the structure imposed on them, has the closing act, on the one hand they try to satisfy their overall management's requirement and on the other hand they should meet the requirement of the management's requirement of organization, institution and office they are working there, it means they receive orders from two management with two different points of view. Consider that if the manager of an organization or business administration is corrupt, what can this organization's Protection Unit do? The unit who obey this management? Such a big organization is considered the major weak point of Protection Unit of the entire country, in fact this issue leads to that

the Protection Units cannot inhibit the administrative corruption and most of them are engaged to corruption, as well. So the change of identity of Protection Organization from the format of office to Organization is considered the essential and important issue. It is said that the mission of safeguarding is to educate efficient and capable human resources to enter the competition for the development and progress of the country, but how the Protection Unit with such a structure can lead the country to the development and progress. Today, the mission of Protection Units should be promotion the protection of ideas, thought and culture of every human, and not to compete with each other and for consultation and compatibility in order to promote and protect of the Revolution's values and achievements. It should be admitted that now the educated and skilled human resource has been known as the fundamental components of progress and development which provides all the required sources for the development of the other countries, and if fact, the human resource who are value-oriented and expert are considered the main capital of nations in the contemporary world. The existing of those sources in Protection Units as well as the potentiality of their education in fact requires some arraignment till their entire power can be used for progress and development of the safety of country and development in all cultural, economic and scientific dimensions. The necessity of implementation of comprehensive plans for confronting the administrative phenomenon is more tangible than past according to the environmental changes that have already taken quickly and the complexity of organizational decision-making. This program is nothing but the development of comprehensive law of Protection Units in the independent formation of organization. Based on the dynamic, forward-looking, holistic and contingency mentality, this program is the solution of many problems, such as corruption in institutions, organizations, agencies and departments. Improving and strengthening of administrative integrity, improve the quality of laws, proper functioning of the institutions, bodies, offices and agencies and human resources and confronting with the corruption is possibly only by creating consistency between macroeconomic policies and laws related the changes in administrative system, the structure and nature protection (as an independent agency) and coordinate their performances with the controlling and supervisory laws and ultimately strengthen the role of the people's positions in the process of supervisory and controlling of system.

#### **10. Conclusion**

Since the Iranian society is a society along religious and national trends, so they know corruption as ugly phenomenon and have always focused on the fight over it, however, we see that the prevalence of corruption in the society close the path of many social and national progress and put

enormous costs upon the country and finally upon the people. To avoid the appearance of systematic corruption, the first solution is to create a control system as well as a regular, independent and sovereign system that there is a compatible relationship and synergy among all its elements. Let me add that if this control system with the most efficient methods and specialized manpower does not move in a democratic and culturally healthy environment, then sooner or later the administrative system falls into the context of systematic corruption. Unfortunately, the Protection Unit with its current structure and function has the ability to deal with depravation and micro corruption only (blue collar) it is not capable to deal with corruption and macro corruption (white collar Balanchine). As the statistics show that unfortunately Protection Unit cannot overcome of the violations and corruption due to the lack of independence and inappropriate structure, and they actually failed. Our country's senior officials can target the violators and official corruptors by making inter organization and intra organization supervision of Securities Unit more systematic and targeting and reduce fraud and corruption noticeably. Our county's administrative system has an essential ad fundamental need to a regulated and independent supervisory system and unfortunately, today due to the lack of such system in the body of country's organizations, huge capitals of treasury has been looted. We believe that if the limitation governed on the Protection Unit will be removed and their structure and function will be modified and become independent, the administrative corruption will be severely decreased

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